Communication

Introduction on collective quarantine of close contacts of patients with COVID-19 for medical observation in China: from the perspective of frontline staff

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SUMMARY The World Health Organization (WHO) has deemed coronavirus disease 2019 (COVID-19) to be a pandemic. The strict prevention and control measures taken by China have proven to be effective, creating a window of opportunity for other countries. The tracking and management of contacts of patients with COVID-19 are important components of prevention and control measures. This article briefly describes the placement of close contacts of patients with COVID-19 under collective quarantine for medical observation in China from the perspective of frontline staff. This article focuses on a community in the Jiading District of Shanghai to provide a reference for placement of close contacts of patients with COVID-19 under collective quarantine for medical observation in other countries and regions.

Keywords COVID-19, close contact, community, collective quarantine for medical observation

1. Introduction

The World Health Organization (WHO) deemed coronavirus disease 2019 (COVID-19) to be a pandemic (1); as of April 10, 2020, there were 1,521,252 confirmed cases and 92,798 deaths globally (2). Eight fundamental measures to respond to COVID-19 were cited by the WHO (3); identifying, tracking, and isolating contacts, a crucial task, was mentioned several times (3-5). On January 20, 2020, the Chinese Government classified COVID-19 as a category B infectious disease under the Law on the Prevention and Treatment of Infectious Diseases but it is regulating the disease as a category A infectious disease. COVID-19 was categorized as a quarantinable infectious disease pursuant to the Frontier Health and Quarantine Law (6). China implemented measures such as "Four Early Actions" (early detection, reporting, treatment, and isolation) and "Four Specifications" (the infected will be treated in dedicated facilities by senior medical professionals from around the country and with all necessary resources), and these strong prevention and control measures created a window of opportunity for other countries (7). The measures taken by China have proven to be effective (8-11). The tracking and management of contacts of patients with COVID-19

were both cited in the prevention and control suggestions offered by WHO (12,13) and in Chinese guidelines on prevention and control measures (14).

Here, a town in Jiading District, Shanghai is cited as an example. This article briefly describes the placement of close contacts of patients with COVID-19 under collective quarantine for medical observation in China from the perspective of frontline staff.

2. Overview of collective quarantine for medical observation

Since the outbreak of COVID-19, the WHO and Chinese Government have issued several control and treatment protocols and implemented responses to prevent the transmission of the virus. Individual provinces and cities in China have initiated first-level public health emergency responses (15). The tracking and management of contacts of patients with COVID-19 is an important component of prevention and control measures. The WHO issued a guidance document on collective quarantine for medical observation (16), the Chinese Government published a series of related documents (14,20,21), and Shanghai issued prevention and control documents based on the aforementioned documents that were particular to the region (17-19,22). The documents provide guidance on the tracking and management of close contacts of patients, the selection of a site for collective quarantine, staff assignment and responsibilities, disinfection and protection, *etc.* Details on those documents are shown in Table 1.

2.1. Related departments, personnel, and their responsibilities

Individuals in China that need to be quarantined for medical observation and isolation efforts follow WHO guidelines. Tasks are mainly classified into management and coordination, medical and health care, and logistical support. Details on departments, personnel, and their responsibilities are shown in Table 2.

2.2. Tasks

Tasks at the quarantine sites are performed according to the required 14-day quarantine. Specific timepoints include the preparatory stage, preliminary observation (Day 1), intermediate observation (Day 2-Day 13), late observation (the afternoon of Day 13), and the day on which the individual is discharged from medical observation (Day 14). Staff should use self-protection and conduct regular disinfection according to related documents every time they come in contact with individuals under observation and they should enter and leave the quarantine area through specific entrances and exits. Detailed tasks are shown in Table 3.

2.3. Procedures for referral and first aid

When individuals under observation are in discomfort, they will be diagnosed and treated by general practitioners at the collective quarantine sites. If the individual needs to be referred, a Proof of Treatment Form from a Collective Quarantine Site for Medical Observation is needed. At that point, the community/ subdistrict is responsible for designating people and a vehicle to transport the individual. If the individual is suspected of having COVID-19 or under other special circumstances, community health center administrative staff at the quarantine site will contact a regional emergency center or fever clinic at a nearby medical facility, and designate people and a vehicle to transport the individual to the fever clinic along with regional first-aid personnel. Accompanying personnel should be in level-one protection and the transporting vehicle should be disinfected. In line with the protocol, if the individual is excluded as having COVID-19, the community/subdistrict will arrange a vehicle and personnel to pick the individual up. If the individual is confirmed as being infected, then the hospital that received the individual will refer the individual to the Shanghai Public Health Clinical Center for further treatment. The referral flowchart is shown in Figure 1.

3. Factors that influence the effectiveness of medical observation

From the perspective of frontline staff, there are 6 factors that may influence the effectiveness of medical observation of close contacts of patients with COVID-19:

i) The ability to lead and mobilize: The Chinese political system enables the Chinese Government to implement a series of powerful measures for epidemic prevention and control. Government at all levels and the entire society were mobilized, which was highly efficient (23). Hotels that met requirements were selected to serve as quarantine sites for medical observation, and the logistical management teams led by the government distributed and allocated resources in a standardized manner (24,25).

ii) Inter-agency collaboration: Epidemic prevention and control is a task for society as a whole. It is not a job for the health department alone. A government at all levels approach is required (26). Staff at

Table 1. Documents related to placement of close contacts of patients with COVID-19 under collective quarantine for medical
observation in China

Date Issued	Issuing Institutions	File Name (<i>Ref.</i>)
2020.01.28	Shanghai Municipal Health Commission	Notice on comprehensive health screening of people arriving in Shanghai and isolation and observation (quarantine) of key groups for prevention and control of COVID-19 in Shanghai (17).
2020.02.07	Shanghai Municipal People's Congress	Decision to implement extensive efforts to prevent and control COVID-19 (18).
2020.02.11	Shanghai Government	Notice on further implementing strict individual prevention and control measures (19).
2020.02.29	National Health Commission	Notice on the further standardization and enhancement of disinfection efforts amid the COVID-19 epidemic (20).
2020.03.04	National Health Commission	Notice on the issuance of the Diagnosis and Treatment Protocol for COVID-19 (7^{th} ed., draft) (21).
2020.03.07	National Health Commission	Notice on the issuance of the Protocol for Prevention and Control of COVID-19 (6^{th} ed.) (14).
2020.03.13	Shanghai Municipal Health Commission	Notice on the issuance of the Shanghai Protocol for Prevention and Control of COVID-19 (5 th ed.) (22).

Category of tasks	Related Department	Personnel (code)	Responsibilities
Management and coordination	Government departments	Community/subdistrict administrative staff (A)	Organize, manage and coordinate all persons sent by each department and assign tasks; better allocate materials; deal with all emergencies.
	Health Administration department	Health administrative staff (B)	Assist A to manage and coordinate personnel within the health system and to better allocate health resources.
	*	Health supervision and	Supervise health and enforce the law, evaluate areas of
		enforcement personnel (C)	isolation; evaluate pollutants and sewage treatment.
Medical and	Medical and health care	Community health center	Manage and coordinate the quarantine site, arrange food and
health care	facilities	administrative staff (D)	materials, assign tasks to site staff; convey information on individuals under observation and arrange material reserves and supplies.
		General practitioner (E)	Receive and instruct individuals under observation; perform medical evaluation and routine diagnosis and treatment of individuals under observation; train the staff and individuals under observation in the prevention and control of the
		Psychologists (F)	epidemic; disinfect contaminated areas. Provide psychological assessment, counseling, and treatment to individuals under observation.
		Public health physicians (G)	Perform an infection risk assessment and epidemiological investigation of individuals under observation; disinfect contaminated areas.
		Nurses (H)	Provide care to individuals under observation, train staff and the individuals under observation in the prevention and control of the epidemic; prepare disinfectants and instruct disinfection workers to thoroughly disinfect public areas and partially contaminated areas; dispose of medical waste and provide related instructions.
		Pharmacists (I) CDC professionals (J)	Instruct individuals under observation in taking medication. Collect, analyze, and transmit information on individuals under observation; guide quarantine sites to prevent and control the epidemic.
Logistical support	Fire department	Firemen (K)	Evaluate and supervise fire safety and respond to fires.
	Public security and civil affairs authorities	Policemen (L)	Evaluate and ensure safety.
	Security department	Security staff (M)	Provide safety; keep order in quarantine sites; deliver materials like daily essentials and food.
	Foreign affairs department	Interpreters (N)	Interpret, communicate, and coordinate; convey information to foreigners.
	Sanitation and cleaning	Cleaner (O) Disinfection worker (P)	Clean surroundings and rooms, dispose of waste collectively. Disinfect public areas, partially contaminated areas, and vehicles.
	Social organizations	Sanitation worker (Q) Volunteers (R)	Collect and transport waste and medical waste. Register information on and communicate with individuals under observation; register and report on the needs of individuals under observation and give footbook
	Hotels	Hotel staff (S)	individuals under observation and give feedback. Operate hotels and ensure the supply of materials.

Table 2. Departments, personnel	, and corresponding r	esponsibilities at the c	ollective quarantine sites f	or medical observation
of close contacts of patients with	COVID-19	•	•	

quarantine sites consisted of agency officials, health administrators, medical personnel, firemen, policemen, security personnel, foreign affair personnel, sanitation workers, volunteers, and hotel staff. This inter-agency collaboration contributed to the coherence of epidemic prevention and control.

iii) The establishment of health emergency teams and funding and material support: An experienced and well-trained team can calmly deal with a public health emergency and play a major role. The development and continuous training of health emergency teams can improve their capabilities. Abundant funding and materials can ensure the consistency of collective quarantine under medical observation and help medical personnel to perform tasks in an orderly manner.

iv) Efficient transmission of information: Convenient and efficient transmission and integration of information facilitates inter-agency collaboration, promotes efficiency, and facilitates the effective and reasonable allocation of human resources and materials to ensure highly efficient epidemic prevention and control. Valid news can prevent the spread of rumors and reduce risks caused by misinformation (26).

v) The psychological status of individuals under observation: Individuals under observation can be affected by their physical health or by psychological

Time	Efforts	Details	Executor
Preparatory stage	Location selection	Select hotels that meet requirements as collective quarantine sites for medical observation.	Α, Β
	Evaluation	Evaluate pollutants, sewage treatment, and quarantine areas.	С
		Fire safety assessment.	К
		Security assessment.	L
	Training	Provide preliminary training to all staff.	D, E, F, H
Day 1	Collection of information	Collect and confirm information on individuals under observation.	D
2	Accommodations	Arrange rooms and order meals for individuals under observation.	D
	Task assignment	Assign the task of receiving individuals under observation.	D
	Reception of individuals for observation	Contact medical personnel who will transfer individuals and confirm information.	Е
	for observation	Inform close contacts of patients about issues related to collective quarantine	Е
		for medical observation. Have individuals sign a Consent to Medical Observation Form for close	Е
		contacts of patients with COVID-19 in Shanghai and the Shanghai Jiading Form for Placement in Collective Quarantine.	L
		Inform people under medical observation at quarantine sites about self- protection and disinfection and provide friendly reminders about the	Е
	Evaluation	psychological support hotline. Preliminary evaluation of infection risks: perform an epidemiological	Е
		investigation.	_
		Disease evaluation: inquire about clinical symptoms and medical history.	E
		Evaluate the mental health of individuals under observation.	F
	Check-in guidance	Instruct individuals under observation to enter rooms via a specific entryway and describe things, equipment, and devices in the room and how to use them.	Е
		Inform individuals of how to take their temperature and train them in self- protection and disinfection.	Е
	Documentation of information	Record information on individuals under observation and complete the health status information registration form.	Е
	Reassessment of infection risk	Communicate by phone, confirm and supplement the individual's epidemiological history.	G
	Routine communication	Communicate by phone and ascertain the individual's living conditions and report their needs to D.	R
	Taking an individual's temperature	Take the individual's temperature twice a day.	Е
	Waste disposal	Household waste of asymptomatic individuals under observation can be disposed of as general household waste after disinfection; that of individuals	0, Q, G, H
	Environment disinfection	with symptoms should be disposed of as infective medical waste. Train disinfection workers to disinfect surroundings.	Р
Day 2-Day 13	Routine communication	Communicate by phone and ascertain the individual's living conditions and report their needs to D.	R
	Evaluation and observation	Evaluate infection risk and prior disease risk and deal with those risks, inspect rooms, and take the individual's temperature.	Е
	Disease diagnosis and treatment	Diagnose and treat individuals with a risk of infection and disease, and refer them if treatment is not feasible (see the Referral flowchart for close	Е
	Psychological counseling	contacts under medical observation) Provide psychological counseling to depressed individuals.	F
Day 13	Preliminary evaluation	Inquire about medical history and take the individual's temperature.	Е
	before discharging Providing information	Deliver a Notification of Discharge from Isolation.	Е
	Documentation of information	Complete the Notification of Discharge from Medical Observation for Close Contacts of Patients with COVID-19 in Shanghai.	Е
Day 14	Re-evaluation before discharge	Ask individuals about their medical history and take their temperature.	Е
	Discharge from medical observation	Give out Discharging Notification to Close Contacts of Patients with COVID-19 in Shanghai and one mask to those who are healthy.	Е
	Guidance upon departure	Instruct individuals to leave via specific exits.	Е
	Final disinfection	Perform a final disinfection of the room.	Е
	Information documentation	Record related information on Registration Log of Medical Observation Discharging.	Е

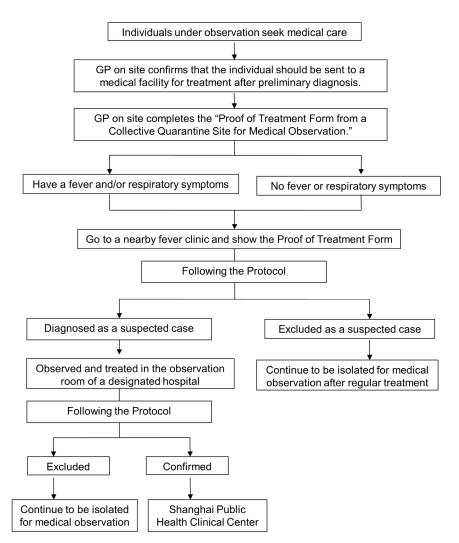


Figure 1. Referral flowchart for close contacts of patients with COVID-19 under medical observation in Shanghai.

factors. The diversity of needs and whether those needs are met have an impact on individuals, including the risk of disease during observation and mental health. During the preliminary stage of observation, a psychological assessment should be performed on individuals under observation as early as possible, and effective interventions should be implemented to help facilitate medical observation.

vi) Attention to key groups: During medical observation, more attention should be paid to key groups (such as children, the elderly, pregnant women, patients with chronic diseases, and patients with particular diseases). They have lower immunity and need special care. An early assessment of the risk of infection and disease should be performed for these groups, and effective interventions should be promptly implemented to help facilitate medical observation.

According to information on the distribution of cases of COVID-19 from the Chinese Center for Disease Control and Prevention (27), the number of cases tended to decline in mid-February in most regions of China. As of March 31, 2020, there were 81,554 confirmed cases, 76,238 cases cured, and 3,312 deaths

(28). Currently, important results have been achieved by China's phased epidemic prevention and control. Local transmission of COVID-19 has basically been blocked on the Chinese mainland. The overall status of the epidemic is improving (29). However, there is a possibility of recurrence, and attention should be paid to cured patients who later test positive for the virus, patients with false-negative results, asymptomatic carriers, and new patients (30). Overseas, the pandemic is rapidly spreading, bring greater pressure on China to regulate imported cases of COVID-19. More strict management of travelers arriving in China is needed (31). When individuals who have already arrived in China are placed under medical observation, attention must be paid to different cultures and different values in order to avoid unnecessary conflicts and to sustain the effectiveness of medical observation. In the long run, attention should be paid to post-traumatic stress disorder (PTSD) among individuals under observation. A psychological support hotline was instituted and guidelines on psychological support, counseling, and crisis interventions were issued in China to alleviate the psychological harms caused by the epidemic and to

actively prevent, alleviate, and control the social effects of the epidemic on the mental state of those affected (32-36). These efforts aim to identify high-risk groups and avoid the incidence of extreme events.

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